

## PUBLIC SAFETY AND CRIMINAL JUSTICE COMMITTEE

DATE: April 15, 2009

CALLED TO ORDER: 5:35 p.m.

ADJOURNED: 7:50 p.m.

### ATTENDANCE

#### Attending Members

Ryan Vaughn, Chair  
Vernon Brown  
Bob Cockrum  
Benjamin Hunter  
Mary Moriarty Adams  
William Oliver  
Marilyn Pfisterer  
Christine Scales

#### Absent Members

### AGENDA

PROPOSAL NO. 118, 2009 - appoints Robert L. Bingham to the Domestic Violence Fatality Review Team  
"Postpone" until May 6, 2009

Vote 8-0

PROPOSAL NO. 62, 2009 - the consolidation of the Perry Township Fire Department with the Indianapolis Fire Department on or after August 1, 2009  
"Do Pass"

Vote 5-2

PROPOSAL NO. 119, 2009 - appropriates \$637,223 in the 2009 Budget of the Department of Public Safety (Federal Grants Fund) to implement re-entry programs for females incarcerated at Liberty Hall and males at the Plainfield Re-Entry Facility, financed by federal grants from the Department of Justice  
"Do Pass"

Vote 8-0

PROPOSAL NO. 120, 2009 - appropriates \$58,185 in the 2009 Budget of the Marion Superior Court (Local, State and Federal Grants Funds) to fund the salary of a court reporter and recording equipment in Truancy Court, supplies and partial salary of personnel in Family Court, and monitors and equipment to be used as a paging system at the Juvenile Court  
"Do Pass as Amended"

Vote 8-0

PROPOSAL NO. 121, 2009 - approves the city's Edward Byrne Memorial Justice Assistance Grant application to obtain funds to assist efforts to prevent or reduce crime and violence  
"Do Pass"

Vote 7-0

PROPOSAL NO. 122, 2009 - transfers the park rangers division from the department of parks and recreation to the Indianapolis Metropolitan Police Department of the department of public safety  
“Postpone” until May 6, 2009

Vote 8-0

## PUBLIC SAFETY AND CRIMINAL JUSTICE COMMITTEE

The Public Safety and Criminal Justice Committee of the City-County Council met on Wednesday, April 15, 2009. Chair Ryan Vaughn called the meeting to order at 5:35 p.m. with the following members present: Vernon Brown, Bob Cockrum, Benjamin Hunter, Mary Moriarty Adams, William Oliver, Marilyn Pfisterer, and Christine Scales. Also present were Councillors Dane Mahern and Ed Coleman.

PROPOSAL NO. 122, 2009 - transfers the park rangers division from the department of parks and recreation to the Indianapolis Metropolitan Police Department of the department of public safety

Councillor Hunter said that he has spoken with the president of the Fraternal Order of Police (FOP) and the Mayor's staff, and he would like to postpone this proposal so that some issues can be worked out. He moved, seconded by Councillor Brown, to "Postpone" Proposal No. 122, 2009 until May 6, 2009. The motion carried by a vote of 8-0.

PROPOSAL NO. 118, 2009 - appoints Robert L. Bingham to the Domestic Violence Fatality Review Team

Mr. Bingham is on assignment out of state.

Councillor Brown moved, seconded by Councillor Moriarty Adams, to "Postpone" Proposal No. 118, 2009 until May 6, 2009. The motion carried by a vote of 8-0.

PROPOSAL NO. 119, 2009 - appropriates \$637,223 in the 2009 Budget of the Department of Public Safety (Federal Grants Fund) to implement re-entry programs for females incarcerated at Liberty Hall and males at the Plainfield Re-Entry Facility, financed by federal grants from the Department of Justice

Liz Allison, Grants Manager, Department of Public Safety (DPS), distributed a handout (attached as Exhibit A), and stated that these grants were earmarks through the Department of Justice's Bureau of Justice Assistance under the guides of re-entry. She said she has been touched by re-entry and feels that the community should be more concerned with re-entry efforts.

Ms. Allison said their partner in the Liberty Hall grant is the Marion County Sheriff's Department (MCSD), because they are the caretaker of the women. In addition, MCSD contracts with the Community Education Center (CEC), which is the largest operator of private jail facilities in the country. Ms. Allison said that she is very impressed with the CEC facility and their services. She said they will take an estimated 20 women over the next 12 to 18 months. They are projecting that the women will be a part of the program for approximately 12 months. She said that CEC is going to hire a case manager, who will begin working with the inmates while they are in the facility. Ms. Allison said currently CEC only takes care of the women while they are at the facility, and there are no additional services rendered once the women leave the facility. However, this grant will allow the women to stay in the program after they leave. The case manager will work with the women for a total of 12 months and help them obtain employment. Ms. Allison said the focus of the group will be women who are addicted to drugs and women with children, with a main point of reuniting the women with their families. She said all of the women she spoke with at the facility had a ray of hope that their lives could be different, even though they made bad choices or fell into trouble after being a victim of something. Ms. Allison said Access to Recovery (ATR) will also help with

funding services for the women. ATR is a very large Substance Abuse and Mental Health Services Administration (SAMHSA) grant through the Office of Faith-Based and Community Initiatives. Ms. Allison said they also have a large sum of money for gap services, which includes things such as distributing money for apartments or utility deposits and transportation.

In addition, Ms. Allison said Crime Control Research, the analytical arm for crime analysis inside the police department, will work with DPS to evaluate and analyze the program to measure its success. She said with many of their grants, they receive the money and it just goes away or is institutionalized some other way, and they really do not have any statistics on whether it is successful.

Ms. Allison said the second grant is for the First Day Out program, which is a men's mentorship program designed to work with clients on re-entering society. She said they will be working with men from the Plainfield Re-entry Facility. Their partners with this program are Probation and Parole and the Office of Faith-Based and Community Initiatives of the State of Indiana, as well as all of the service providers that are involved in re-entry. Ms. Allison said Khadijah Muhammad, with the Mayor's Office, has done a great job of rounding up people to discuss re-entry and provide all the necessary services. This program will also involve 20 people, and a coordinator has already been hired. Ms. Allison added that Pastor Bill Jenkins, Church of Acts on the South side, has agreed to step forward to help with training mentors, as there will be a very strong mentorship program. Ms. Allison said they have discovered that mentors need someone to talk to and from whom they can receive support. She said there will be a four-week training program, and the last portion will be inside the facility and they will actually meet with the clients. This will allow clients and mentors to choose each other as opposed to being assigned. The Church of Acts will act as the fiscal agent for this mentor program, because a small stipend will be paid to the mentors per month to help with purchasing shirts to be worn inside the facility for identification purposes and for emergency services for clients. Ms. Allison said their final partner in this program is Jobs Partnership of Greater Indianapolis, which is the acting fiscal agent for the service provider dollars. She said these are gap dollars, as most of the services will come out of the ATR grant.

Councillor Pfisterer said she has always been interested in re-entry programs and helping offenders remain active members of society. She commended Ms. Muhammad on doing a great job. She said Marion County gets 500 ex-offenders per month. She said 74% of the people coming out of prison return to prison in a very short amount of time. Therefore, any help that can be given to reduce the number is appreciated. Councillor Pfisterer asked if there will be additional groups that will be able to utilize the funds after the first group. Ms. Allison answered in the affirmative, and stated that the hope is that it will be like a revolving door. She said she believes the real key is the mentorship part, because it does not cost a lot of money. She added that Pastor Jenkins' mentorship school will include anyone who wants to work with the mentorship program for any facility anywhere. They have also applied for another grant, Justice of Mental Health, to work with mental health patients that are inside the facilities. She said there are dollars available to help with these efforts; it is simply a matter of getting everything together.

Councillor Hunter asked if CEC's coordinator position will come out of Character 03. Ms. Allison answered in the affirmative, and stated that all of the positions will come out of Character 03.

Councillor Brown asked if there are any matching funds required. Ms. Allison answered in the negative. Councillor Brown commended Ms. Muhammad for her efforts in working with the re-entry program.

Councillor Scales asked how someone can become a mentor if they live in other areas. Ms. Allison answered that the plan is to move the mentor training around to different parts of the city. She said they found that the mentor training has to be centrally located and she suggested that they localize it to be in the same location at the same time each year. She said they will do four training sessions per year and the pastor will also have mentor meetings in which mentors can share information or ask questions.

Councillor Oliver asked if the grant extends its services into the jail to help those offenders before they get out of the facilities. Ms. Allison answered in the affirmative, and stated that the programs begin while inmates are residents of a facility. She said there is a qualification requirement and they will remain with the same case manager for 10 to 12 months after leaving the facility.

Chair Vaughn asked how long the grant is available. Ms. Allison said the grants are earmark grants and are currently 18-month grants. However, she said she plans to use some of the Crime Prevention grants that are funded by the County Option Income Tax (COIT) money. But she first wants to make sure the program is successful. She said they have an evaluation team that will measure the program's success, and if it is successful, it should qualify for a Crime Prevention grant.

Councillor Moriarty Adams moved, seconded by Councillor Scales, to forward Proposal No. 119, 2009 to the full Council with a "Do Pass" recommendation. The motion carried by a vote of 8-0.

PROPOSAL NO. 120, 2009 - appropriates \$58,185 in the 2009 Budget of the Marion Superior Court (Local, State and Federal Grants Funds) to fund the salary of a court reporter and recording equipment in Truancy Court, supplies and partial salary of personnel in Family Court, and monitors and equipment to be used as a paging system at the Juvenile Court

Councillor Moriarty Adams moved, seconded by Councillor Scales, to "Amend" Proposal No. 120, 2009 as shown in Exhibit B. The motion carried by a vote of 8-0.

Sue Patterson, Director of Finance, Court Services Agency, distributed a handout (attached as Exhibit C) detailing the reason for the requested appropriation. She said the money for the Family Court Grant requires no match and the money for the Court Reporter and equipment for Truancy Court is part of the Crime Prevention grant, which also requires no match. She said they are a sub-grantee for the Reach for Youth group. Ms. Patterson said Truancy Court has a mobile court that goes from area to area hearing truancy cases throughout the county. She said the final appropriation is a transfer from Character 03 to Character 04, and she recently asked for money for the paging system at the Juvenile Center. The amount requested reflected the initial quote, but once they received the final quote, it was substantially higher. She said, however, the paging system is very vital piece of equipment that is needed to cut down on the level of noise and to ensure confidentiality. She said the original quote was for \$10,000, but they discovered that they need additional equipment and larger monitors than expected. Therefore, they need an additional \$8,200.

Councillor Moriarty Adams moved, seconded by Councillor Scales, to forward Proposal No. 120, 2009 to the full Council with a "Do Pass as Amended" recommendation. The motion carried by a vote of 8-0.

PROPOSAL NO. 62, 2009 - the consolidation of the Perry Township Fire Department with the Indianapolis Fire Department on or after August 1, 2009

Chair Vaughn said Councillor Oliver drafted an amendment to this proposal; however, he would like to hear the presentation on the current draft and then discuss the amendment.

Scott Newman, Director, DPS, said this is the third in a series of consolidations being done between the Indianapolis Fire Department (IFD) and former township fire departments. He said they do not take these consolidations lightly, and this particular process took six months of planning and negotiations. He said there is currently no law requiring consolidation; and, therefore, is purely voluntary on the part of both merging entities. Director Newman said the Perry Township Board has approved the consolidation. He said the process included much discussion that involved examining the finances and operation of the two departments and the issues that would need to be resolved as the merger took place. He said they began meeting with the Mayor, and then split into two groups: the financial and administrative group and the operational group, which consisted of actual fire fighters, hazmat personnel and medical personnel. Director Newman said the two groups met independently to work on their assigned tasks and then met in the middle to develop the basic agreement. He said they appeared before the Perry Township Board twice and then were finally approved. They tried to govern themselves as requested by the Perry Township Board on certain lines and principals of ensuring that quality was maintained and that jobs were sustained. Director Newman said they learned about the human aspect of doing a consolidation of this type, because the two departments will have to learn to live together. He said they dedicated staff to getting the consolidation done in a timely manner that covered all the bases. He said they are very confident that this proposal as presented is a good agreement. He added that the basic principal behind this proposed consolidation is that the more lives that are covered by a contingency of coverage, the less the cost is to any individual taxpayer or policy holder and the more the burden of the risk is shared. He said other issues include: the consistency that is provided in the critical areas of training, the quality of care delivered in emergency medical services, the quality assurance processes that apply to those services, the ability to track information from the first response through the hospital stay, bridging the gaps between formerly separate departments, the consistency of standards county-wide, response times, and the avoidance of duplication of administration.

Director Newman said, in taking a look at the finances, he was very pleased with the fact that the Perry Township Fire Department's (FD) finances were in order. He said IFD has been accustomed to working with the Perry Township FD through interlocal agreements for many years. Director Newman said that the Perry Township FD had no outstanding emergency debt. He said the transaction also creates significant tax relief especially for Perry Township residents and brings improvements to the benefits for firefighters and their families across Perry Township. He said there is a minimal, short-term cost to IFD taxpayers. Director Newman added that at a time when many cities in America are experiencing layoffs of firefighters and police officers, there are no layoffs or station closings involved in this transaction. [Clerk's note: David Reynolds, City Controller, distributed a handout (attached as Exhibit D) of the cash flow projections.

Brian Sanford, IFD Chief, said he believes this to be another natural step in a direction that the county has been headed for many years. He said many years ago, the county was very fragmented with townships, there were a lot of boundary lines that were rarely crossed and there were different manning levels, standard operating procedures (SOP) and operational guidelines. He said the Marion County fire chiefs have all worked very hard over the years to work together and become more alike. Chief Sanford said he does not believe things will operate as safely as possible for the firefighters until all stations are truly consistent, and he believes that can only be achieved by responding with the same staffing levels on similar equipment and operating under the same SOPs, which will all be accomplished by combining the departments into one fire department.

Councillor Scales said, with respect to the Washington Township FD merger, the township got stuck with a major monthly bill because of the complex telephone services that the fire department needed and the contract had not yet been severed. She asked if issues such as this have been looked at with regard to this particular merger. Chief Sanford answered in the affirmative, and stated that he believes that issue has now been worked out. He said they have recently started organizing various committees that will examine all areas with regard to mergers, so that they can be better prepared in this and any future mergers. He added that there is also a building reconciliation with this merger to take care of items that may surface after the actual effective date.

Councillor Pfisterer said she recently spent some time at the Pittsburgh FD, and they had some very grave concerns about layoffs there. She said she also had some concerns about consolidation here in the City, but she wholeheartedly supports this consolidation since seeing the success with the Washington and Warren Township mergers and knowing that the Perry Township board and residents are in favor of this consolidation. She asked, with respect to Sec. 8 of the contract, if the Perry Township FD had no previous debt. Director Newman answered that there was no outstanding emergency loans. Chief Sanford said he believes the debt that is being referenced in that section is simply a blanket statement. However, the Perry Township FD had some anticipation loans that are awaiting disbursements and some vehicle leases that have not been paid off, but the money is already budgeted. Therefore, Perry Township FD will not come with debt that does not already have the funds available for the debt to be paid before the consolidation. Councillor Pfisterer asked if the language in the contract is standard and would apply to any future consolidations. Chief Sanford answered in the affirmative, and stated that the language is also the same as what is in the State Code. Director Newman said the idea is that the Perry Township FD will continue to be responsible for prior, routine tax anticipation debt to the extent that revenue will continue to be realized.

Councillor Cockrum said most of the runs in rural areas are ambulance runs as opposed to fire runs, and he knows that has been the case in Perry Township. He asked if that is also the case with IFD. Director Newman answered that medical runs make up the majority of runs for IFD, as well as the rural areas. He said this is the reason that it is important for unifying, making sense of and constantly improving the medical first response and the ambulance service. He said if this consolidation is improved, the City will have four different kinds of ambulance services. The City currently has the former Washington Township ambulance service, the former Warren Township ambulance service, the Wishard ambulance service, and with the Perry Township merger, they will have the rural/metro ambulance service. Director Newman said they would like to have consistency and a working group has been formed to look at what Emergency Medical Services (EMS) should look like in the future.

Chief Sanford said they have set up an EMS panel to review ambulance services in Marion County and they are trying to offer a model that will best provide ambulance service consistently to most of Marion County. He said the panel will work in accordance with the Indiana University (IU) School of Medicine, and includes medical directors and trauma doctors throughout the County. Chief Sanford said the panel will be expanded into a pretty big group in order to look at the current systems that are in place and try to recommend a system that could work for the entire county. He said, with the Perry Township merger, they agreed to leave the rural/metro contract in place through 2010, with a stipulation to have the ability to possibly offer a different model or expand the current IFD model. However, in order to change from the current model, they will have to get approval by the Perry Township Board. Director Newman added that they will analyze all aspects to determine which model would be most efficient and effective in improving medical care and outcomes.

Councillor Hunter said that Exhibit D shows that the County Option Income Tax (COIT) revenue decreases from 2008 to 2009, but then slightly increases in 2010 and 2011. He asked if there is not a freeze on the levy. Mr. Reynolds answered that there are two pieces to the COIT: one is the base piece and the other is the growth piece. He said township is retaining the base amount, so their levy is frozen. However, the piece that would come to IFD through the consolidation would be the growth piece, so that is why growth is being seen in the income tax numbers.

Councillor Hunter said, with respect to Character 01, there are slight increases from the projected 2008 to the projected 2011. He asked how those numbers are being gauged. Mr. Reynolds answered that those numbers show the current Perry Township FD's salaries being increased to IFD's salary ranges and being added to the contractual arrangements that the City has with Local Union 416. Councillor Hunter asked if the current Perry Township salaries and IFD salaries are pretty comparable. Mr. Reynolds answered that the average increase was about \$5,000.

Councillor Hunter said he is concerned with Section 6 of the ordinance. He asked if the City could be put in a position where Perry Township could promote people prior to the consolidation effective date that would cause Character 01 issues. Director Newman answered in the negative, and stated that all of the categories were discussed and frozen.

Councillor Moriarty Adams asked if there will be any type of property tax increase within Marion County as a result of the consolidation. Mr. Reynolds answered that he recently presented a county-wide model that assesses what will happen with tax rates and tax models. Using that model, the Office of Finance and Management (OFM) is forecasting a decrease in tax rates for Perry Township and a very slight increase -about 1/3 of a cent- in tax rates for the existing IFD districts. He said this is simply a model, as there are many variables that go into setting the tax rates. They are currently using 2006, pay 2007 assessed values, and that is what the model is based upon. Councillor Moriarty Adams asked if it would affect all townships or just the Fire Special Service district areas. Mr. Reynolds answered that the consolidation would only impact the rates within Perry Township and the existing IFD service district.

Councillor Brown asked, according to the model that Mr. Reynolds referenced, if the taxes will increase for all districts except for Decatur Township and Lawrence Township since the other townships have consolidated with IFD. Mr. Reynolds answered in the affirmative.



Councillor Oliver asked if there is an agreement in place that indicates that none of the four stations will be closed until 2010. Chief Sanford answered in the affirmative. Director Newman added that the only fire station closing that has occurred was Station 26, which was an IFD station. Councillor Oliver asked how many full-time personnel were at Station 26 and how were those persons disbursed within the system. Chief Sanford said that station was closed due to the widening of Hannah Avenue and because there was a Perry Township station in very close proximity. He said there were no layoffs or personnel reduction associated with that closing, the persons simply assumed other positions within the department. He said currently IFD is in a situation where they are very rarely staffed without going into overtime. Therefore, the closing reduced the required number of staffing positions that were needed for each shift, while also reducing the amount of overtime costs.

Councillor Oliver asked Mr. Reynolds if there is another model in which equity can be spread out evenly for everyone and no district receive a tax increase. Mr. Reynolds answered that it is possible for that to be the final outcome, but there is no model that shows that. He said he cannot give an exact number as to what the tax rates will be in 2010, but he can provide an estimate based on assumptions. He said that part of the agreement has OFM finalizing the details on the COIT split. This will all be solved in the final inter-local agreement. He said they are still in discussions with Perry Township about transferring more of that income tax through the City, as it increases the possibility of reducing the tax rates with the existing fire districts.

Councillor Brown recognized all the firefighters that were present at the meeting. He said he still believes that total fire consolidation is a good thing. He said even before consolidation, the fire departments were able to pull together to help one another through the inter-local agreement. Councillor Brown asked if the IFD pay parity of \$500,000 will be covered with income coming in from Perry Township. Mr. Reynolds answered in the negative, and stated that Exhibit D shows revenues and expenditures that would come to IFD from Perry. He said the increase in Personal Services expenses (as shown on Exhibit D) from 2009 to 2010 represents the pay parity. Councillor Brown asked if that amount also reflects the shortfall of about \$4 million in IFD's Character 01 due to the missed 27<sup>th</sup> pay for 2009. Mr. Reynolds answered that OFM is currently working with IFD on a plan to address the shortfall issue within their existing appropriations. Councillor Brown asked if there is any extra money in the Public Safety portion of the raised COIT to cover some of the shortfalls in the fire and police departments. Mr. Reynolds answered that currently it appears that there is not sufficient resources to fund the 27<sup>th</sup> pay issue within IFD. Therefore, OFM will have to come up with ways to rectify it or he will have to appear before the Council to request an additional appropriation. Councillor Brown asked if there will have to be budget cuts to address the issue if no other money is found. Mr. Reynolds answered in the negative, and stated that if he has to request an additional appropriation, it will likely be through transferred funds saved from other areas or from the IFD Fund balance.

Bob Zickler, Chief, Perry Township FD, said that he has been back in the City for about two and a half years, and he found it interesting that there was a Public Safety COIT that would fund pensions. He said he understood that funding for the pensioners was a significant issue. However, that COIT created an equity in taxing that, at that time, caused Perry Township to take a hit, as the residents were paying the Public Safety COIT from which they received no funding. Chief Zickler said that is a contributor to Perry Township being able to lower their taxes through the consolidation. He said they are now trying to create some equity across the region by standardizing the fire service

and creating the taxing base that will eliminate some of the issues. He added that from the fire department standpoint, Gary Coons, Perry Township Trustee, did a great job of taking care of operational and financial issues to make the Department as efficient an operation as possible, with a minimal cost impact.

Mike Reeves, IFD Firefighter, said there has been a lot of hard work put into the consolidation process, and he believes that if consolidation could have been done all at once there would not be an issue with tax rates. However, that is not the case and the process had to be done in portions. He said, however, he believes they have learned something new with each consolidation. Mr. Reeves said, with this particular consolidation, there were meetings with the firefighters and the residents to discuss the details. He said they received no opposition from the residents to the consolidation. In addition, the Perry Township firefighters are in favor of the consolidation. He said the tax rates are still very low and everything cannot be done until the entire county is consolidated into one department.

Wayne Smith, President, Local Union 416, said the firefighters in Marion County took a vote and previously stated that they wanted to consolidate, and they still want it. As far as the Perry Township merger, he said the Union has worked hand-in-hand with the administration of both departments, and they believe that this will be a good consolidation. He said they are unsure how the decision to do a state-wide consolidation will work out, but they believe that it will benefit the citizens of Marion County overall.

Chair Vaughn recognized Councillors Mahern and Coleman. Councillor Mahern said that he is concerned about the consolidation because IFD has worked very hard at having a diverse workforce and Perry Township is one of the least diverse departments in the county. He said he would like to be sure that the diversity numbers are increased within IFD to continue to attract more women and minorities. He said he understands this consolidation will drop the overall numbers of minorities within IFD, and asked how they will attempt to obtain good, qualified, minority candidates in the near future. Mr. Smith answered that IFD hired at a certain percentage rate with the Consent Decrees and Affirmative Action mandates. Even though those mandates have expired, IFD has continued to try to keep up the percentages. He said he believes that the consolidation will cause more south side people to apply for the positions within IFD, and he believes that it will create a more diverse fire department, because of the hiring process that IFD follows to increase the number of minorities. He said without consolidation, individual fire departments may have the choice not to diversify. Director Newman said that all departments clearly need to do a better job at diversifying, and IFD has begun to devote resources to recruitment and management preparedness training in an effort to have a more diverse department. He said he believes that the City is in a unique time right now where a consensus can be formed on how to better diversify all departments. Chief Sanford said he also believes that consolidation is the way to increase diversity. He said the same firefighters are serving the City of Indianapolis whether the consolidation passes or not. He said, as an ex-township chief, it was very difficult to gain on diversity usually because of the lack of minority applicants. He said they made a lot of efforts to gain more minority applicants, but did not have much success. Councillor Mahern clarified that he is referring to all minorities, including Hispanics and women, and said he would like to see the fire department meet the diversity guidelines that are set for the City.

Councillor Moriarty Adams asked if there any female firefighters on the Perry Township Fire

Department. Director Newman answered in the affirmative. Councillor Moriarty Adams said that she is also concerned with diversity in the fire department and she feels that the City must do what it takes to increase that diversity. Director Newman said he is committed to doing a better job at creating a more diverse department.

Councillor Brown asked if there were only two African American recruits out of 26 from the first recruit class under Chief Sanford's leadership. Chief Sanford answered in the affirmative, and stated that conditional offers were made to five African Americans, but three did not successfully pass the background checks and physical and mental requirements. Councillor Brown said that was the least diverse recruit class in 32 years of IFD. Director Newman added that it was also the smallest recruit class. He said that afterward, they immediately put new resources in place to attract more recruits. Councillor Brown asked what recruiting process was put into place. Director Newman answered that they have people who go out to recruit good applicants of all races and genders. Councillor Brown asked how many recruiters IFD has. Chief Sanford answered that they have three recruit positions, only two of which are filled. Director Newman said they are also developing endeavors in which they will work with high schools in Marion County helping candidates obtain their Emergency Medical Training (EMT) certifications before applying to IFD. Councillor Brown said that EMT certification is not currently a requirement to join the fire department. Director Newman said it is a potential pipeline to having a job with the ambulance service and moving on to become a firefighter.

[Clerk's note: Councillor Brown left at 7:10 p.m.]

Tom Hanify, firefighter, said that he believes this is a good step for the transition across the county. He believes it will be a very smooth transition. He added that the firefighters are overwhelmingly happy about the consolidation. Mr. Hanify commented that this is a great community where an important discussion on equity and obtaining diversity in the fire service can take place. He said it creates a better environment when firefighters arrive at a scene and reflect the people they are servicing.

Chief Zickler said currently, diversity in Perry Township is fairly limited and it is almost impossible to fix the problem due to the rate of attrition. He said there is no way for him to fix the imbalance without having a larger fire department configuration and a larger rate of attrition. He said the population has to change and it cannot be done in the small departments. He believes that the consolidation will provide a larger job pool and a better opportunity for diversity.

Councillor Pfisterer said that she is hosting a job fair on May 27, and she invited the fire department to be involved with the fair. She said the applicants at her job fair have been a very diverse labor pool.

Councillor Coleman said he was concerned about the EMS service and the promotion freeze, but his concerns have been addressed. He said he lives in Perry Township and has had discussions with the Perry Township firefighters, and they are very excited about the consolidation.

Chair Vaughn asked Councillor Oliver if he would like to discuss the amendment that he prepared for the ordinance. Councillor Oliver answered in the affirmative. Councillor Hunter pointed out that the amendment has an error in the year of the proposal. Chair Vaughn said the error appears to

be a typographical error. He said that he has spoken with the Mayor's Office and the Office of Corporation Counsel (OCC) and he would like to work with Councillor Oliver on some of the language in his proposed amendment.

Chair Vaughn said that he would like to work with Councillor Oliver on the amendment that he is offering to the Committee. He asked that Councillor Oliver postpone moving his amendment forward until the full Council, and he would like to work with Councillor Oliver on possible changes to the language. He said he would like to hear Councillor Oliver's testimony on the proposed amendment (attached as Exhibit E), so that the public is aware of his intentions. Chair Vaughn asked if Councillor Oliver would be inclined not to make a formal motion to amend the proposal at this time, but if he would make the motion on the floor of the full Council after they have worked together on some of the language. Councillor Oliver agreed and presented information to support Exhibit E. He said he believes some trending may exist in IFD, and it is not healthy for the community. (He then went through the changes to the ordinance that he was proposing, as shown on Exhibit E).

Chair Vaughn said there have been numerous lawsuits filed against the City for discrimination, as well as reverse discrimination in Public Safety areas and other agencies of the City. He said he wants to make sure that the language of the amendment reflects the goals of the Committee and does not subject the City to litigation. He said he appreciates Councillor Oliver's willingness to work with him on the language. Director Newman said he understands that Councillor Oliver moderated the language, but he agrees with Chair Vaughn and would also like to work with them to develop language that will address Councillor Oliver's concerns.

Councillor Oliver asked if it is anticipated that any other IFD stations will close by 2010. Director Newman answered that there is nothing firmly in place, but they are having general discussions about possibly closing some of the stations that are on valuable commercial real estate and rebuilding them on less valuable commercial real estate in an effort to realize financial benefits for taxpayers.

Councillor Hunter said that he would also like to be included in the discussions to correct some of the language. He said he is concerned with Sec. 5 of Exhibit E, as it appears to be repetitive and he is uncomfortable about putting a number on that requirement. He said he believes that Director Newman has done a great job of recruiting minorities and trying to create diversity.

Councillor Moriarty Adams moved, seconded by Councillor Scales, to forward Proposal No. 62, 2009 to the full Council with a "Do Pass" recommendation. The motion carried by a vote of 5-2, with Councillors Cockrum and Oliver casting the negative votes.

Councillor Oliver said that he voted against the proposal, as he would like to see more details about the taxes and the model that Mr. Reynolds spoke about. He said he would like for something else to be done to move the consolidation forward without raising taxes.

Chair Vaughn called for a five minute recess at 7:25 p.m.

PROPOSAL NO. 121, 2009 - approves the city's Edward Byrne Memorial Justice Assistance Grant application to obtain funds to assist efforts to prevent or reduce crime and violence

Rebecca Swope, Grants Director, OFM distributed a handout (attached as Exhibit F). Ms. Swope discussed the Justice Agency Grant (JAG) Formula Program that has been made available to the City of Indianapolis. Ms. Swope's presentation is attached as Exhibit G and included the following key points:

- The funds are provided as part of the Recovery and Reinvestment Act of 2009, administered by the Department of Justice and the Bureau of Justice Assistance.
- Overall Project Goal
- The City of Indianapolis and Marion County received the formula award in the amount of \$6,419,443 to be spent in up to four years.
- A comprehensive application has been created through a lengthy process and collaboration of a number of City and County Criminal Justice and Public Safety agencies and involves a number different projects and proposals.
- Over 40 different programs were requested under the solicitation, 19 of which were identified and recommended for funding.
  - The programs were grouped into categories of: Employment and Re-Entry; Criminal Justice Improvements; Juvenile Justice; Offender Services; Training and Employment Skills; and Administration.
- Funding Amounts by Agency
  - Lists the ten different agencies that will receive the grant dollars and how much each will receive.

Chair Vaughn asked if all of the Criminal Justice Planning Council members consented to this proposal. Ms. Swope answered in the affirmative.

Councillor Oliver asked how the Employment and Re-Entry Program will help Community Correction clients with job readiness. Councillor Moriarty Adams said that the Criminal Justice Planning Council addressed the issue with most of the people that are going through the Ex-Offender Re-Entry program working with the Department of Public Works (DPW). Chair Vaughn said the Community Corrections board has discussed that the Duvall Center was originally designed to provide some education and job placement assistance and rehabilitation as it relates to substance abuse and alcohol treatment. However, that mission has yet to be accomplished due to scattered resources and inappropriately dedicated funding. He said the Employment and Re-Entry Program is attempting to fund a position that will be dedicated to that specific task. Mark Renner, Deputy Director, DPS, said there currently is not a specific individual at the Duvall Center to assist individuals in job readiness and training, and help them transition out of the facility and find employment.

Chair Vaughn commented that some of the grants create full-time employment positions, and asked how those positions will continue to be funded. Ms. Swope answered that most of the programs that are multi-year have been given two years of funding and the specific performance measures and deliverables that are expected within that two-year period will be identified before the program begins. She said it is anticipated that two years will be long enough to review the performance outcomes and deliverables, and then will be looked at for further funding either through more grants or within the city and county budget. Mr. Renner said OFM and Ms. Swope also asked for a sustainability plan for the programs to ensure the ability for continuity.

Councillor Hunter asked if the Committee is simply authorizing OFM to move forward with the application for the JAG Formula Program. Mr. Renner answered in the affirmative. Councillor Hunter asked if OFM will have to return to the Committee to get approval for the funding of the programs once the money has been received. Ms. Swope answered in the affirmative. Councillor Hunter asked why they have to come before the Committee just to apply for the money. Ms. Swope answered that for all funding involved in the Recovery Act there is a mandated 30-day period in which an application must be provided for review by an applicant's governing body and available for public comment. Ms. Swope said this is a non-competitive formula award; therefore, as long as the City meets the requirements for the award, they will receive the entire amount.

Councillor Hunter moved, seconded by Councillor Oliver, to forward Proposal No. 121, 2009 to the full Council with a "Do Pass" recommendation. The motion carried by a vote of 7-0.

With no further business pending, and upon motion duly made, the Public Safety and Criminal Justice Committee of the City-County Council was adjourned at 7:50 p.m.

Respectfully submitted,

Ryan Vaughn, Chair  
Public Safety and Criminal Justice Committee

RV/nsm

Department of Public Safety  
GRANT ORDINANCE

Subsubject	First Day Out	Liberty Hall				Sub Object & Character Totals
100001 Bi-Weekly Reg Salaries						\$0
102001 Uniform Reg Salaries						\$0
120011 Longevity						\$0
120005 Overtime						\$0
120170 Medicare Tax						\$0
130001 Life Ins						\$0
130004 Health Ins						\$0
160001 PERF						\$0
170001 FICA						\$0
180001 Unemployment						\$0
<b>CHAR TOTAL</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
200002 General Supplies		\$2,400				\$2,400
200099 General Office Supplies						\$0
205001 Printer Supplies						\$0
205004 Computer Supplies						\$0
205005 Tapes & Diskettes						\$0
210003 Recreational Supplies						\$0
210004 Photography Supplies						\$0
210007 Batteries						\$0
215003 Electrical Supplies						\$0
240002 Investigation Supplies						\$0
240003 Protection Equipment						\$0
245001 Clothing/Uniforms						\$0
245003 Personnel Safety Suppl						\$0
<b>CHAR TOTAL</b>	<b>\$0</b>	<b>\$2,400</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$2,400</b>
303001 Analytical Studies		\$19,700				\$19,700
308099	\$39,000					\$39,000
309099 Other Tech Services						\$0
323002 Freight						\$0
326005 Cell Phones						\$0
329003 Air Fare						\$0
329004 Lodging						\$0
329005 Meals						\$0
329006 Ground Trans						\$0
329099 Other Travel						\$0
335007 Software Licensing						\$0
383001 Third Party Contracts	\$173,408	\$399,715				\$573,123
<b>CHAR TOTAL</b>	<b>\$212,408</b>	<b>\$419,415</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$631,823</b>
415002 Data Proc Equipment		\$3,000				\$3,000
415003 File Cabinets						\$0
415008 Printer						\$0
420001 Communication Equip						\$0
420011 Testing Equipment						\$0
420014 Arsenal Equipment						\$0
420015 Warn & Protect Equip						\$0
420018 Audio Visual Equipment						\$0
420099 Other Equipment						\$0
<b>CHAR TOTAL</b>	<b>\$0</b>	<b>\$3,000</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$3,000</b>
<b>GRANT TOTALS</b>	<b>\$212,408</b>	<b>\$424,815</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$637,223</b>

## Proposal No 120, 2009

## MOTION TO AMEND

Mr. Chairman:

I respectfully move to amend Proposal No. 120, 2009, as introduced, and before this committee, be amended by the revisions to the opening digest and sections 1, 3, and 4 by deleting the amounts stricken through and replacing by the highlighted amount, as shown below. This amendment changes the funding source for the transfer between characters in the Federal Grants Fund to the County General Fund.

\_\_\_\_\_  
Councillor

Date: \_\_\_\_\_

A FISCAL ORDINANCE amending the City-County Annual Budget for 2009 (City-County Fiscal Ordinance No. 54, 2008) by appropriating Twenty-Nine Thousand Nine Hundred Eighty-Five Dollars (\$29,985) in the Local Grants Fund, Twenty Thousand Dollars (\$20,000) in the State Grants Fund, and Eight Thousand Two Hundred Dollars (\$8,200) in the ~~Federal Grants~~ **County General** Fund for purposes of the Marion Superior Court.

BE IT ORDAINED BY THE CITY-COUNTY COUNCIL OF THE  
CITY OF INDIANAPOLIS AND OF MARION COUNTY, INDIANA:

SECTION 1. To provide for expenditures the necessity for which has arisen since the adoption of the annual budget, Section 1.06(f) of the City-County Annual Budget for 2009 be, and is hereby, amended by the increases and reductions hereinafter stated for purposes of the Marion Superior Court to fund the following: the salary of a court reporter, provision of supplies to support the position and a recording system for the expansion of the Truancy Court (\$29,985), financed by a Community Crime Prevention Task Force grant being appropriated in the Local Grants Fund; the partial salary and provision of supplies for the Family Court Coordinator (\$20,000), financed by a grant from the State Supreme Court; monitors and equipment to be used as a paging system at the Juvenile Court (\$8,200), financed by a transfer in the Juvenile Accountability Initiative Block Grant from the Indiana Criminal Justice Institute **between characters in the Marion Superior Court's County General Fund appropriations.**

SECTION 3. The following increased appropriation is hereby approved:

MARION SUPERIOR COURT

FEDERAL GRANTS COUNTY GENERAL FUND

1. Personal Services	0
2. Supplies	0
3. Other Services and Charges	0
4. Capital Outlay	8,200
TOTAL INCREASE	8,200

SECTION 4. The said increased appropriation is funded by the following reductions:

MARION SUPERIOR COURT

FEDERAL GRANTS COUNTY GENERAL FUND

1. Personal Services	0
2. Supplies	0
3. Other Services and Charges	8,200
4. Capital Outlay	0
TOTAL REDUCTION	8,200



Public Safety & Criminal Justice Committee Hearing  
Wednesday, April 15, 2009

Proposal #120 appropriates \$58,185 in the following manner:

- ⇒ \$20,000 in the State grant funds for a Family Court Grant received from the Indiana Supreme Court to pay partial salaries of employees of the Family Court Project as well as the cost of some supplies to support the Family Court Project.
- ⇒ \$29,985 in the Local grant fund for the salary of a Court Reporter and recording equipment to assist with the expansion of the Truancy Court. This will allow the magistrate to record the hearings and have a staff person who can assist with paperwork.
- ⇒ \$8,200 in the County General fund for monitors and other equipment necessary to supplement the amount appropriated in the Federal Grants fund at the last committee hearing to complete the installation of the Paging System at Juvenile Court.

# Perry Township Fire Department Consolidation

Exhibit D

## Cash Flow Projections

April 15, 2009

*(in millions)*

Actual 2007	Projected 2008	Projected 2009	Projected 2010	Projected 2011
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### REVENUES:

General Property Tax	6.06	8.31	8.31	8.31	8.56
LOIT - Levy Freeze		0.27	0.62	0.92	0.92
Circuit Breaker Impact				(0.16)	(0.12)
Financial Institution Tax	0.05	0.06	0.06	0.06	0.06
Auto and Aircraft Excise Tax	0.56	0.66	0.66	0.66	0.68
County Option Income Tax (COIT)		2.03	1.40	1.43	1.45
Commercial Vehicle Excise Tax (CVET)	0.07	0.09	0.09	0.09	0.09
Interest Earned	0.09	0.05	0.05	0.05	0.05
Fire Protection Contracts	0.06	0.10	0.10	0.18	0.19
Emergency Loans	2.96				
Ambulance			0.27	0.27	0.27
Miscellaneous Receipts	0.02				
Excess levy		1.09			
PST Distribution			0.09	0.09	0.09
<b>TOTAL REVENUES</b>	<b>9.88</b>	<b>12.66</b>	<b>11.64</b>	<b>11.90</b>	<b>12.25</b>

### EXPENDITURES:

Personal Services	10.07	10.06	10.14	10.55	10.87
Supplies	0.14	0.16	0.29	0.30	0.31
Other Services and Charges	0.72	0.84	1.00	1.03	1.06
Capital Outlay	0.01	0.01	0.02	0.02	0.02
Additional Appropriations			0.40		
Unused Appropriations	(0.41)	(0.59)			
<b>TOTAL EXPENDITURES</b>	<b>10.53</b>	<b>10.48</b>	<b>11.85</b>	<b>11.89</b>	<b>12.25</b>
<b>NET INCREASE (DECREASE) IN FUND</b>	<b>(0.65)</b>	<b>2.18</b>	<b>(0.21)</b>	<b>0.01</b>	<b>0.00</b>

### Notes:

Additional appropriation in 2009 is for safety equipment purchases

Does not include additional base COIT to be agreed to in the interlocal agreement

Proposal No. 62, 2009

MOTION TO AMEND

Mr. Chairman:

I move to amend Proposal No. 62, 2000, by inserting the words and figures underlined herein and by striking the words and figures that are stricken through, as shown below.

\_\_\_\_\_  
Councilor

Date: \_\_\_\_\_

CITY-COUNTY GENERAL ORDINANCE NO. , 2009

PROPOSAL FOR A GENERAL ORDINANCE to approve the consolidation of the Perry Township Fire Department with the Indianapolis Fire Department on or after August 1, 2009;

\*\*\*\*\*

SECTION 4. To the extent consistent with the mission and needs of the fire service district, IFD shall continue to operate the fire stations listed in SECTION 3(a) of this ordinance continuously from the effective date until there is countywide fire consolidation or December 31, 2010, whichever first occurs. However, this SECTION shall not require IFD to close existing fire stations in order to continue to operate the stations listed in SECTION 3(a) of this ordinance or to otherwise alter IFD's responsibilities as set forth at Sec. 252-109(3).

SECTION 5. On the effective date, the Township Board shall cease to have any authority over Perry FD, including its budget, except as set forth in this ordinance. All responsibility and authority for the consolidated department shall rest with IFD, the City's Department of Public Safety, the City Controller, the Mayor, and the City-County Council. In the preparation of the IFD budget and when making purchases for the IFD, the Director shall consult with the Administrator of the Office of minority-owned and women-owned business enterprises (Sec. 202-402) in order to assure the City-County Council that requirements of Sec. 202-401 are accomplished for each budget submitted.

SECTION 6. On the effective date, the employees of the Perry FD shall cease employment with the Perry FD and become employees of the IFD. In this regard, the City shall assume all agreements with labor organizations that are in effect on the effective date and that apply to the employees of the Perry FD who become employees of IFD. Further in this regard, the Township shall advise and consult with the IFD Chief regarding any termination, layoff, or other reduction in force of Perry FD employees, the employment of any additional Perry FD personnel, or the promotion of any Perry FD personnel from the date this ordinance is adopted until the effective date. Subject to the provisions of this SECTION and the provisions of SECTIONS 18 and 19 of this ordinance, all appointments made pursuant to Sec. 252-103(d), Sec. 252-106(c) and Sec. 252-107(c) shall be made with the intent to cause such appointees to be reflective of the City and County demographically or 25% of such appointees must be of African American or of minority descent.

SECTION 18. On the effective date and thereafter, Perry FD firefighters, who were represented by Local 416-Perry Township prior to consolidation, shall continue to be represented by Local 416 so long as Local 416 is the chosen bargaining representative of the firefighters of the consolidated department. The working conditions contained in the collective bargaining agreement between Local 416 and IFD on the date this ordinance is adopted, and IFD's rules and regulations, shall apply to the Perry FD firefighters, including the staffing levels set forth in that agreement.

SECTION 19. Salaries of Perry FD firefighters shall become consistent with IFD on the effective date. This provision does not limit the ability of Local 416 and the City to negotiate regarding firefighter wages and benefits.

## EXECUTIVE SUMMARY

Exhibit F

<i>Grant Program Title</i>	Recovery Act: Edward Byrne Memorial Justice Assistance Grant (JAG) Formula Program: Local Solicitation
<i>Grant Funder</i>	United States Department of Justice Bureau of Justice Assistance
<i>Overall Project Goal</i>	<p>To preserve and create jobs and promote economic recovery by supporting the following JAG purpose areas:</p> <ul style="list-style-type: none"> <li>• law enforcement programs,</li> <li>• prosecution and court programs,</li> <li>• prevention and education programs,</li> <li>• corrections and community corrections programs,</li> <li>• drug treatment and enforcement programs,</li> <li>• planning, evaluation, and technology improvement programs, and</li> <li>• crime victim and witness programs.</li> </ul>
<i>Project Period</i>	Up to four (4) years
<i>Formula Award</i>	\$6,419,443.00
<i>Submission Deadline</i>	May 18, 2009

Indianapolis/Marion County Funding Categories:		
Employment & Re-Entry Programs	\$1,522,600.00	24%
Criminal Justice Improvements	\$2,680,266.00	41%
Juvenile Justice Programs	\$1,200,422.00	19%
Offender Services	\$590,400.00	9%
Training & Employment Skills	\$118,000.00	2%
Administration	\$307,755.00	5%

\* 19 programs will receive funding, benefitting 10 City/County agencies \*

**Employment & Re-Entry Programs**

		<b>Each</b>	<b>Quantity</b>	<b>Total Cost</b>
Marion County Community Corrections	On-Site Vocational Education Program	\$ 58,500.00	2	\$ 117,000.00
Marion County Sheriff's Department	GED Ivy Tech Program	\$ 120,000.00	2	\$ 240,000.00
Marion Superior Court Probation Department	Employment Incentives	\$ 85,800.00	2	\$ 171,600.00
Mayor's Office Offender Re-Entry	Ex-Offender Employment through DPW	\$ 452,000.00	2	\$ 904,000.00
Mayor's Office Offender Re-Entry	Case Management information system	\$ 90,000.00	1	\$ 90,000.00
				<b>\$ 1,522,600.00</b>

**Criminal Justice Improvements**

Forsensic Services Agency	Analytical Equipment	\$ 538,000.00	1	\$ 538,000.00
Indianapolis Metropolitan Police Department	Automated Fingerprinting Information System	\$ 1,312,340.00	1	\$ 1,312,340.00
Marion County Community Corrections	Security System for Duval Center	\$ 6,500.00	1	\$ 6,500.00
Marion County Prosecutor	Criminal Enterprise/Forfeiture Unit	\$ 123,463.00	2	\$ 246,926.00
Marion County Sheriff's Department	Clock Round System	\$ 100,000.00	1	\$ 100,000.00
Marion County Sheriff's Department	Wireless Jail Upgrade	\$ 285,000.00	1	\$ 285,000.00
Marion Superior Court Administration	Video Conferencing	\$ 191,500.00	1	\$ 191,500.00
				<b>\$ 2,680,266.00</b>

**Juvenile Justice Programs**

City County Council & Department of Child Services	Early Intervention Planning Council	\$ 177,211.00	2	\$ 354,422.00
Marion County Public Defender	Juvenile Hispanic Services	\$ 135,500.00	2	\$ 271,000.00
Marion Superior Court Juvenile Division	Juvenile Reception Center	\$ 575,000.00	1	\$ 575,000.00
				<b>\$ 1,200,422.00</b>

**Offender Services**

Marion County Community Corrections	Nurse Practitioner	\$ 95,200.00	2	\$ 190,400.00
Marion County Community Corrections	Substance Abuse Treatment	\$ 200,000.00	2	\$ 400,000.00
				<b>\$ 590,400.00</b>

**Training & Employment Skills**

Indianapolis Fire Department	Target Safety training	\$ 103,000.00	1	\$ 103,000.00
Marion County Community Corrections	Professional Program Training for Staff	\$ 15,000.00	1	\$ 15,000.00
				<b>\$ 118,000.00</b>

**Administration**

Office of Finance & Management	Grant Administration	\$ 102,585.00	3	\$ 307,755.00
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<b>Total Award</b>	<b>\$ 6,419,443.00</b>
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JAG Local Recovery Act – Recommendation for Funding Priorities  
Program Narrative Outline

Employment & Re-Entry Programs

Marion County Community Corrections would provide a comprehensive on-site vocational education program for electronically monitored offenders. One FTE would be hired to teach employment and job readiness workshops, and to building relationships with community employers who hire ex-offenders.

Total Annual Cost: \$58,500.00 (will receive 2 years funding)

New Hires: 1 FTE

The Marion County Sheriff's Department would partner through a multi-year contract with Ivy Tech Community College to offer remedial assistance and instruction in GED preparation for inmates at the Marion County Jail, to encourage employment and reduce recidivism. Remedial courses will be made available to all adult inmates.

Total Annual Cost: \$120,000.00 (will receive 2 years funding)

New Hires: 0 FTE

Marion Superior Court Probation Department would provide job readiness skills and employment placement for 260 convicted felony probationers. Pre-employment services and resources are provided by existing Probation Department staff. A small monetary incentive is offered to participating employers, to assist with administrative expenses associated with obtaining tax incentives available for those who employ ex-offenders.

Total Annual Cost: \$85,800.00 (will receive 2 years funding)

New Hires: 0 FTE

The Mayor's Office of Offender Re-Entry would provide transitional employment opportunities to ex-offenders through a partnership with the Indianapolis Department of Public Works. Grant dollars would pay to fill 100 vacant temporary positions with ex-offenders per year. An employment specialist would facilitate placement into jobs.

Total Annual Cost: \$452,000.00 (will receive 2 years funding)

New Hires: 0 FTE, 3 personal services contracts

The Mayor's Office of Re-Entry requests funds to create a case management information system, to create a module for information requests and analysis along with a web-based interface for offenders, service providers, and the public. Contracts with a criminologist and a database manager would facilitate necessary integration of existing data and create templates for queries and reports for future use.

One-Time Cost: \$90,000.00

New Hires: 0 FTE, 2 personal services contracts

JAG Local Recovery Act – Recommendation for Funding Priorities  
Program Narrative Outline

Criminal Justice Improvements

The Indianapolis/Marion County Forensic Services Agency would purchase variously pieces of analytical equipment to enhance forensic support of the criminal justice system within Marion County.

Total One-Time Cost: \$538,000.00

New Hires: 0 FTE

The Indianapolis Metropolitan Police Department would upgrade software and equipment for their Automated Fingerprinting Information System (AFIS) to comply with revised national law enforcement standards.

Total One-Time Cost: \$1,312,240.00

New Hires: 0 FTE

Marion County Community Corrections would purchase a computerized security monitoring system for the Duvall Work Release Center, to monitor security staff movement throughout the center and record completion of security activities.

Total One-Time Cost: \$6,500.00

New Hires: 0 FTE

The Marion County Prosecutor's Office would support a deputy prosecutor and paralegal to assist the IMPD Forfeiture Unit. Multi-year funding of these positions would allow the Forfeiture Unit to become self-sustaining by the end of the grant period.

Total Annual Cost: \$123,463.00 (will receive 2 years funding)

New Hires: 2 FTE

The Marion County Sheriff's Department requests funds to purchase a clock-round system for use in Jail 1 and the intake in the City-County Building, to track the movements and locations of inmates and deputies, and to document that deputies have made their rounds checking on inmates in the jails.

Total One-Time Cost: \$100,000.00

New Hires: 0 FTE

The Marion County Sheriff's Department requests funds to implement a wireless upgrade to the jail which would be instrumental in implementing projects such as electronic inmate medical records, inmate event recording, clock round system, commissary distributions, and other technology improvements.

Total One-Time Cost: \$285,000.00

New Hires: 0 FTE

The Marion Superior Court would purchase video conferencing equipment to modernize communication between jail inmates and courtroom judges in juvenile, major felony and traffic courts, and for preliminary hearings and bail hearings in other criminal courts.

Total One-Time Cost: \$191,500.00

New Hires: 0 FTE



JAG Local Recovery Act – Recommendation for Funding Priorities  
Program Narrative Outline

Juvenile Justice Programs

The Early Intervention Planning Council would launch its pilot program to reduce children and families in juvenile court programs through a comprehensive plan for the prevention and early intervention of children and adolescents at risk of becoming abused, neglected or delinquent.

Total Annual Cost: \$177,211.00 (will receive 2 years funding)

New Hires: 0 FTE, 4 personal services contracts

The Marion County Public Defender requests funds for Juvenile Hispanic Services; adding three part-time bi-lingual attorneys on contracts and one bi-lingual paralegal on staff would aid communication while reducing the need for interpreters.

Total Annual Cost: \$135,500.00 (will receive 2 years funding)

New Hires: 1 FTE, 3 personal services contracts

The Marion Superior Court would expand the Juvenile Reception Center from one site to three sites. 10 case managers and 1 supervisor would be hired to staff the additional sites and provide case management for juvenile court services. The Juvenile Court would seek additional grant dollars to support these positions beyond the grant period. Cost savings would also be realized through decreased usage of law enforcement, prosecution, public defense, and court resources through increased capacity in Juvenile Reception.

Total Annual Cost: \$575,000.00 (will receive 1 year funding)

New Hires: 0 FTE, 11 personal services contracts

Offender Services

Marion County Community Corrections would contract with a nurse practitioner to serve the population at the Duval Work Release Facility by administering medication and first aid, provide medical appointments, write prescriptions, and provide health education to offenders. They request a two-year contract to produce measurable outcomes to be utilized in seeking additional grant dollars.

Total Annual Cost: \$95,200.00 (will receive 2 years funding)

New Hires: 0 FTE, 2 personal services contracts

Marion County Community Corrections would expand their substance abuse treatment contract with Fairbanks Center to include participants in electronic home monitoring. Contracting with additional substance abuse therapists would provide increased supervision of participants in electronic home monitoring, to further the goal of decreased substance abuse and recidivism.

Total Annual Cost: \$200,000.00 (will receive 2 years funding)

New Hires: 0 FTE, 2 personal services contracts

JAG Local Recovery Act – Recommendation for Funding Priorities  
Program Narrative Outline

Training & Employment Skills

The Indianapolis Fire Department would contract with Target Safety, a web-based training organization, to provide comprehensive training for sworn officers and members of Indiana Task Force One in the areas of first response, emergency medicine, emergency vehicle and fire apparatus operation, and other programs.

Total One-Time Cost: \$103,000

New Hires: 0 FTE

Marion County Community Corrections would provide professional program training for agency staff, to preserve jobs by increasing the value of staff through credentials and certifications in programs such as Thinking For A Change, Cognitive Self Change, and Effective Communication and Motivational Strategies.

Total One-Time Cost: \$15,000.00

New Hires: 0 FTE

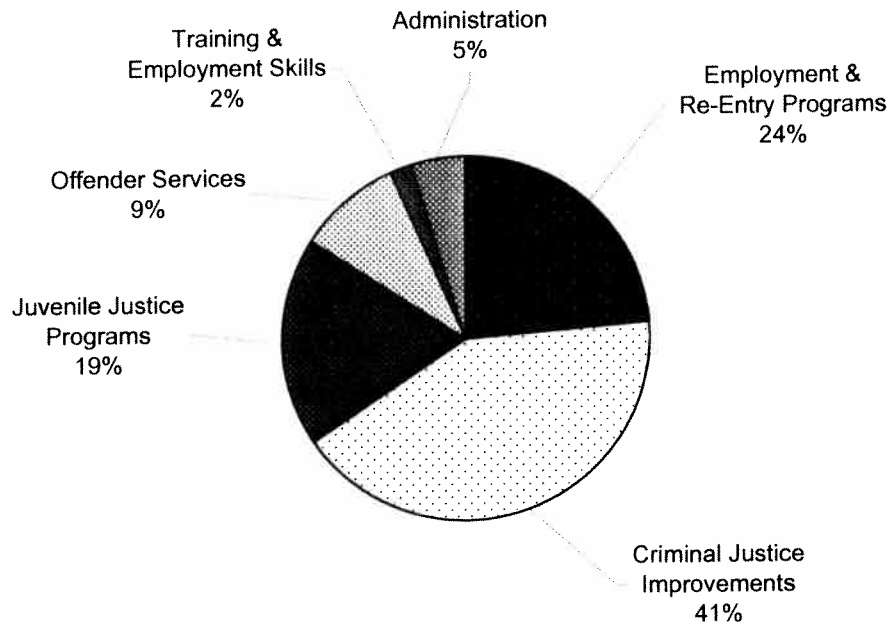
Administration

The Office of Finance & Management will contract with a grant manager to facilitate grant award expenditures and coordinate quarterly program and financial reporting.

Annual Cost: \$102,918.33 (will receive 3 years funding)

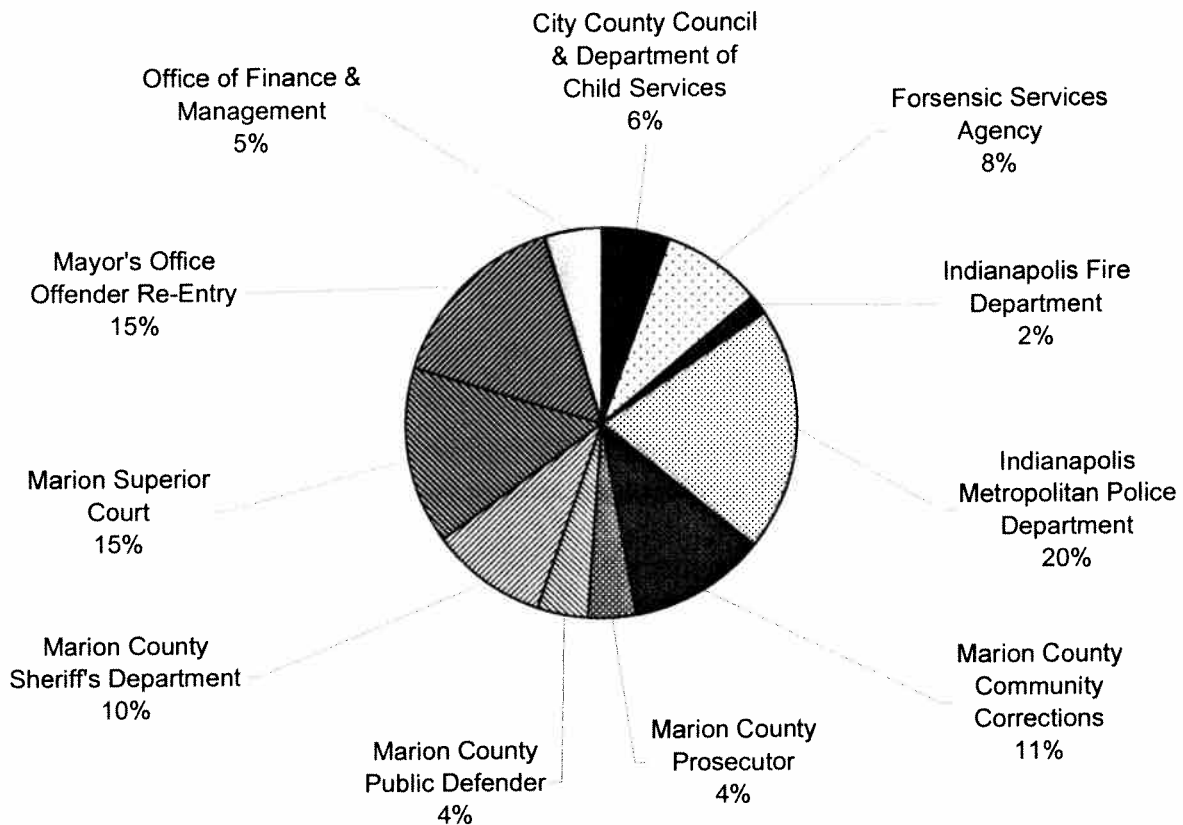
New Hires: 0 FTE, 1 personal services contract

### JAG 2009 Formula Grant by Subject Area



Employment & Re-Entry Programs	\$ 1,522,600.00
Criminal Justice Improvements	\$ 2,680,266.00
Juvenile Justice Programs	\$ 1,200,422.00
Offender Services	\$ 590,400.00
Training & Employment Skills	\$ 118,000.00
Administration	\$ 307,755.00
	<b>\$ 6,419,443.00</b>

### JAG 2009 Formual Grant by Agency



City County Council & Department of Child Services	\$ 354,422.00
Forsensic Services Agency	\$ 538,000.00
Indianapolis Fire Department	\$ 103,000.00
Indianapolis Metropolitan Police Department	\$ 1,312,340.00
Marion County Community Corrections	\$ 728,900.00
Marion County Prosecutor	\$ 246,926.00
Marion County Public Defender	\$ 271,000.00
Marion County Sheriff's Department	\$ 625,000.00
Marion Superior Court	\$ 938,100.00
Mayor's Office Offender Re-Entry	\$ 994,000.00
Office of Finance & Management	\$ 307,755.00
	<b>\$ 6,419,443.00</b>

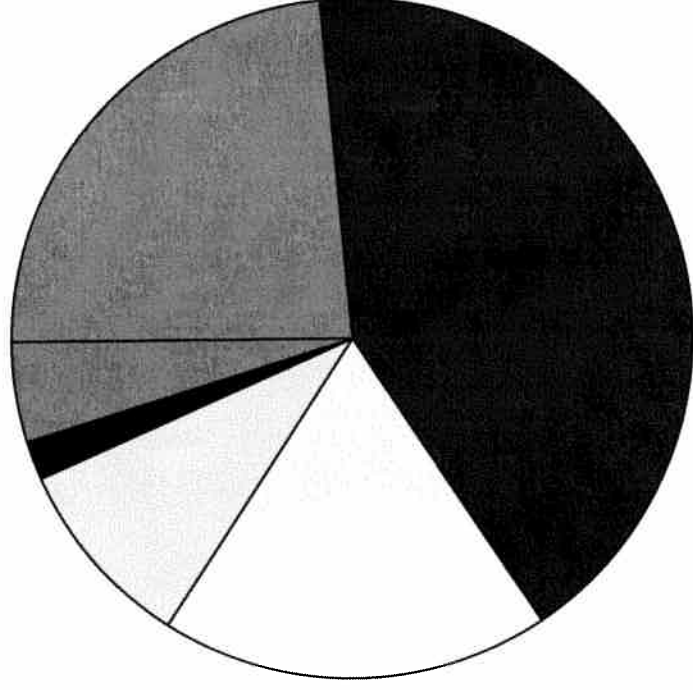
# American Recovery & Reinvestment Act

Edward Byrne Memorial  
Justice Assistant Grant (JAG)  
Formula Program: Local Solicitation

# Executive Summary

Grant Program Title	Recovery Act: Edward Byrne Memorial Justice Assistance Grant (JAG) Formula Program: Local Solicitation
Grant Funder	United States Department of Justice Bureau of Justice Assistance
Overall Project Goal	To preserve and create jobs and promote economic recovery by supporting the following JAG purpose areas: <ul style="list-style-type: none"><li>• law enforcement programs,</li><li>• prosecution and court programs,</li><li>• prevention and education programs,</li><li>• corrections and community corrections programs,</li><li>• drug treatment and enforcement programs,</li><li>• planning, evaluation, and technology improvement programs, and</li><li>• crime victim and witness programs.</li></ul>
Project Period	Up to four (4) years
Formula Award	\$6,419,443.00
Submission Deadline	May 18, 2009

# Funding Amounts by Subject Area



- Employment & Re-Entry Programs
- Criminal Justice Improvements
- Juvenile Justice Programs
- Offender Services
- Training & Employment Skills
- Administration

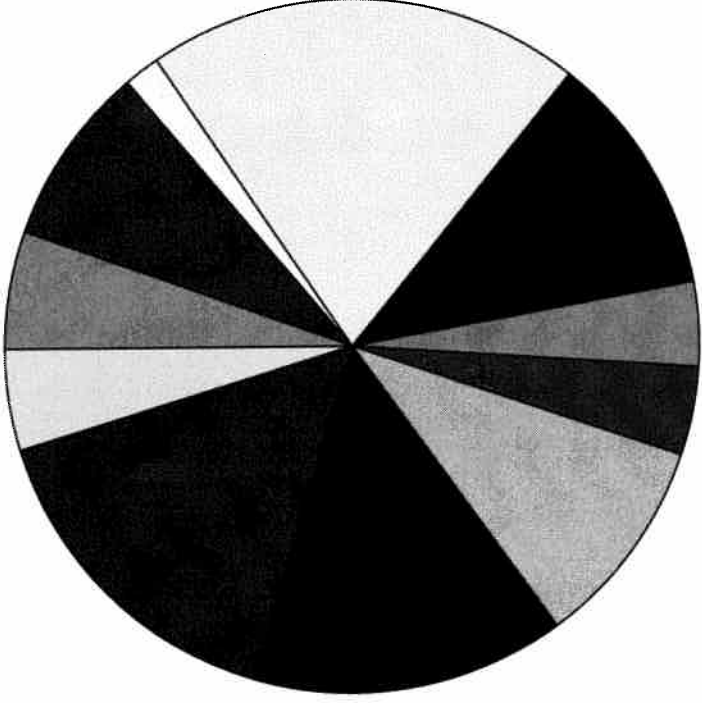
# Funding Amounts by Subject Area

Employment & Re-Entry Programs	\$ 1,522,600.00
Criminal Justice Improvements	\$ 2,680,266.00
Juvenile Justice Programs	\$ 1,200,422.00
Offender Services	\$ 590,400.00
Training & Employment Skills	\$ 118,000.00
Administration	\$ 307,755.00

**\$ 6,419,443.00**



# Funding Amounts by Agency



- City County Council & Dept of Child Services
- Forsensic Services Agency
- Indianapolis Fire Department
- Indianapolis Metropolitan Police Department
- Marion County Community Corrections
- Marion County Prosecutor
- Marion County Public Defender
- Marion County Sheriff's Department
- Marion Superior Court
- Mayor's Office Offender Re-Entry
- Office of Finance & Management

# Funding Amounts by Agency

City County Council & Department of Child Services	\$ 354,422.00
Forensic Services Agency	\$ 538,000.00
Indianapolis Fire Department	\$ 103,000.00
Indianapolis Metropolitan Police Department	\$1,312,340.00
Marion County Community Corrections	\$ 728,900.00
Marion County Prosecutor	\$ 246,926.00
Marion County Public Defender	\$ 271,000.00
Marion County Sheriff's Department	\$ 625,000.00
Marion Superior Court	\$ 938,100.00
Mayor's Office Offender Re-Entry	\$ 994,000.00
Office of Finance & Management	\$ 307,755.00

**\$6,419,443.00**

# How were projects selected for funding?

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- Over 40 projects submitted to Office of Finance & Management Grants Department for initial review
- Recommendation made for projects which:
  - Achieve JAG and Recovery Act deliverables and outcomes
  - Have measurable impact in 1-2 years of grant funding
  - Will not rely on City-County funding after grant period
  - Align with Mayor's criminal justice and public safety priorities
- Review and approval of Criminal Justice Planning Council
- Introduction to City-County Council
- Review of Public Safety & Criminal Justice Committee with opportunity for public comment
- Approval by City-County Council
- Submission to Bureau of Justice Assistance
- Office of the Mayor will be legal applicant, OFM will be fiscal agent